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June 14, 2024

# MEMORANDUM

- TO: The Honorable J.B. Pritzker, Governor, State of Illinois The Honorable Don Harmon, President of the Senate The Honorable Emanuel "Chris" Welch, Speaker of the House of Representatives The Honorable John Curran Minority Leader of the Senate The Honorable Tony McCombie, Minority Leader of the House of Representatives The Honorable Alexi Giannoulias, Secretary of State Latoya Hughes, Acting Director, Illinois Department of Corrections
- FROM: Clayton Klenke, Executive Director
- RE: Advisory Opinion of the Commission on Government Forecasting and Accountability Regarding the Closure of the Logan Correctional Center

The Department officially notified the Commission of its intent to close the Logan Correctional Center on March 17, 2024. According to the State Facilities Closure Act (30 ILCS 608/5-10): "In the case of a proposed closure of: (i) a prison, youth center, work camp, or work release center operated by the Department of Corrections; (ii) a school, mental health center, or center for the developmentally disabled operated by the Department of Human Services; or (iii) a residential facility operated by the Department of Veterans' Affairs, the Commission must require the executive branch officers to file a recommendation for closure. The recommendation must be filed within 30 days after the Commission delivers the request for recommendation to the State executive branch officer."

The Commission requested the required recommendation on March 27, 2024. The Department submitted its recommendation for closure to the Commission on April 26, 2024. The Commission conducted two public hearings. The first hearing was on May 10, 2024, in Springfield, where the Department of Corrections and employee unions provided testimony on the proposed closure. Another hearing was held near Logan Correctional Center on June 13, 2024, in Lincoln. At this hearing, local stakeholders were given time to provide their input into the process.

In the recommendation for closure, the Department indicated that based on a third-party review of Illinois correctional facilities—which considered population projections, staffing levels, and the infrastructure of the facilities—Logan Correctional Center was deemed to be "inefficient, ineffective, and unsuitable for any population." Consequently, the Department proposed building a new women's prison, tentatively scheduled to be constructed on the Stateville Correctional Center site, while continuing to use Logan Correctional Center in Lincoln as long as it is safe to do so. Subsequent hearing testimony indicated that the future location remains undetermined pending additional study of the issue. The Department indicated that the reasons for locating the new prison near Stateville were to create an environment that is geographically sensible, smaller in footprint, has increased access to essential social support services, as well as one that

footprint, has increased access to essential social support services, as well as one that provides a humane space for incarcerated individuals, focused on necessary programming and rehabilitation efforts, and a safe, positive work environment for staff.

Opponents of the proposed closure argued that the plan was vague and that uncertainty around the plan would lead to a self-fulfilling prophecy, dooming Logan Correctional Center to failure due to the lack of a future for current or prospective employees at the site. They also pointed out that job vacancy rates for the Department of Corrections were higher at Stateville area correctional facilities than at Logan Correctional Center. Additionally, they suggested that building the new prison at the Stateville site would be much more expensive than current estimates and that the State could save money by building in Logan County instead. They also noted that many of the positions available for transfer from Logan Correctional Center were far from Logan County, and that many employees would have to take a demotion if they moved to a different facility.

# **Advisory Opinion**

Due to a <u>lack of a quorum</u> at the June 14, 2024 hearing on the proposed closure of Logan Correctional Center, the Commission was <u>unable to hold a vote</u> to provide an advisory opinion. Commission members were, however, offered an opportunity to give their thoughts on the facility closure process and the plan put forth by the Department of Corrections.

# Co-Chair Koehler

Senator Koehler presented three main points in his statement. First, he felt that the Department had brought a concept to the Commission, not a fully-developed plan. He noted that most people providing input during this process supported building new facilities to replace those at Logan and Stateville that are worn down from decades of deferred maintenance by the State. He suggested that while Stateville seemed to need a complete rebuild, Logan Correctional Center had "sound bones but bad interiors" and could potentially be refurbished at a lower cost than a full replacement. Additionally, Senator Koehler proposed splitting the 1,500 beds for female inmates between two new facilities, one in Logan County and one at the Stateville site. His second point was that Stateville should remain open while a replacement facility is built nearby. He believed this approach would reduce the risk of losing valuable employees during the building process. Finally, he emphasized the need for the Department to better engage with all

stakeholders (employees, families, the incarcerated, and the local community) to minimize harm during this process. He suggested that the Commission reengage with the Department at a later date when a more detailed plan is available.

## Co-Chair Davidsmeyer

Representative Davidsmeyer agreed that there is a need for new correctional facilities. He also believed that Illinois' current situation was self-inflicted. He felt that if the current plan proceeded as it stands, the City of Lincoln would be destroyed. Similar to Senator Koehler, he offered to collaborate with the Department and the Administration to develop a better plan for both facilities. Representative Davidsmeyer asserted that Logan's central location was advantageous, as it would have lower building and training costs compared to Will County. He described the plan as more of a "thought bubble" than a detailed proposal. Representative Davidsmeyer viewed the proposed building projects as not shovel-ready and more of a 7-year plan rather than a 3-year plan. He noted that Department employees likely felt the State considered them easily replaceable. He believed this process would push people into early retirement, drive people out of the State, and negatively affect workers' pensions. In conclusion, Representative Davidsmeyer stated that the construction of a new Stateville facility should start immediately with the current facility remaining open as long as possible, while the Department works with stakeholders on Logan Correctional Center.

## Senator DeWitte

Senator DeWitte expressed significant disappointment with the process. He felt that the situation should have been addressed in May during the budgeting process. He criticized the lack of details in what seemed like a rushed process. He believed the Governor's office had not been involved and that "two cities and two counties have every right to be upset." Senator DeWitte believed the local communities deserved reliable answers. He noted that the prison population in Illinois has been shrinking, yet the State is investing in more beds at Stateville, which did not make sense to him. He could not support the closure of these two facilities and called for "more transparency, more clarification, and more answers." He looked forward to working with the Department and the Administration to develop a better plan.

The Commission will update this document with any additional written statements provided by commission members.